



Yukon Heritage Resources Board



Annual Report 2006–2007

Vision

The Yukon Heritage Resources Board is a visible, active advisor to federal, territorial and First Nation governments on heritage. We protect and promote heritage by operating with integrity, committing to representativeness and sharing knowledge and skills. The Board are leaders and innovators in sustaining and nurturing all facets of Yukon heritage.

Mission

The Yukon Heritage Resources Board is a board created under the UFA to represent all people of the Yukon and to advise the federal, territorial and First Nation governments on heritage matters. As stewards of our rich and diverse cultural heritage, we agree to:

- Provide conscientious, fair and respectful advice to ensure governments meet their obligations and responsibilities;
- Advance opportunities associated with the development and interpretation of heritage resources;
- Protect the value of heritage; and
- Foster relationships based on fairness, equity and representativeness.

These Vision and Mission statements were adopted by the Board in 2004.



Message from the Chair

Over the past year, the board had the pleasure of visiting Watson Lake for its annual community board meeting. It was an excellent opportunity to learn about some of the exciting history of that community and to experience the warmth and hospitality of the local people.

This past year saw one of the board's longstanding initiatives come to fruition: the completion to draft stage of the strategic plan. We hope that the strategic plan will help to provide vision, direction and guidance over the coming years and for new boards to come. As part of the exercise of developing the strategic plan, the Board has become keenly aware of its mandate and role and has embarked upon a process to continue to fulfill its many objectives under Chapter 13.

The Board has especially enjoyed engaging with Yukon communities and heritage organizations in the development and preservation of our much valued heritage and history. Among the year's highlights were our visit to Forty Mile for the adoption of its Management Plan, the recommended designations of the Caribou Hotel in Carcross and the Legion Hall in Mayo, and recommending the allocation of funding to several worthwhile heritage projects. We also enjoyed participating in events such as the Historica Fair.

As we reach the close of our three-year mandate, I would like to sincerely thank the departing Board members for their diligent work over the past term. Each of them made a significant contribution to the process of becoming a mature and established Board, one that is beginning to find its place within the dynamic heritage community of the Yukon. I especially thank our Executive Director, Loree Stewart, for her excellent work and her patience in assisting us over many hurdles.

On behalf of the Board, I would like to express our sincere gratitude to Minister Elaine Taylor and the great staff of the Cultural Services Branch for their dedication to heritage matters. I would also like to extend my congratulations to the new Board members and wish them luck in their upcoming term.



*YHRB chair Ingrid Johnson/
K'ayyadeh.*



Who We Are

The Yukon Heritage Resources Board (YHRB) is comprised of ten members from throughout the Yukon who operate in the public interest. The Council of Yukon First Nations nominates five appointees and the Yukon government nominates five, with the concurrence of the government of Canada for one of the selections. All of them are appointed by the Yukon Minister of Tourism and Culture for three-year terms.

YHRB was established in 1995 in accordance with Chapter 13 of Yukon First Nation Final Agreements. Its duties and responsibilities are outlined primarily in Chapter 13 of the Final Agreements and the *Historic Resources Act* (Part 1, Section 4). Under the Final Agreements, the Board may make recommendations to the Minister and to Yukon First Nations regarding the management of Moveable Heritage Resources and Heritage Sites. YHRB may also be asked to make determinations pursuant to Chapter 13 section 13.3.2.1 (ownership of contested heritage resources) and 13.3.6 (management of ethnographic objects and palaeontological or archaeological objects).



YHRB members in Watson Lake: (l-r) Ingrid Johnson, Carl Sidney, Patricia Cunning, Ron Chambers, Joyce Armstrong, Bob Munroe, Carolyn Allen, Sharon A. Peter. Not present: André Bourcier and Diane Strand
Yukon government photo

Under the *Historic Resources Act*, the Board is to advise the Minister on appropriate policies and guidelines for the designation of historic sites and appropriate policies, guidelines and standards for the care and custody of historic objects; making regulations under the *Act* and on the use of the Yukon Historic Resources Fund.

Since its inception, YHRB has assisted First Nation, territorial, federal and municipal governments in developing heritage resource policies to address the public interest in heritage. Yukon Heritage Resources Board members who were appointed in 2004 held their last meeting on March 30–31, 2007. The term for Ingrid Johnson (Chair), Patricia Cuning (Vice-Chair), Carolyn Allen (Executive member), Joyce Armstrong, André Bourcier, Ron Chambers, Bob Munroe, Sharon A. Peter, Carl Sidney and Diane Strand will conclude on April 17, 2007.

Rick Lemaire, Director of Cultural Services, Department of Tourism and Culture assisted the board in his role as the Yukon government representative. The Board's Executive Director is Loree Stewart.



Board activities

The mandate of the Yukon Heritage Resources Board is to provide advice to governments on issues that affect the territory's heritage resources. Board members work with a variety of groups and individuals across the territory and nationally to fulfil this mandate. Highlights for the year included attendance at the signing of the Forty Mile Management Plan at Forty Mile Historic Site, a community visit to the Town of Watson Lake, launch of the YHRB website, adoption of the board's strategic plan as a working document and initiation of draft rules of procedure to determine ownership of disputed heritage resources.

Forty Mile Management Plan

- The Chair and three board members attended the signing of the Forty Mile Management Plan at Forty Mile Historic Site in June.
- The Management Plan is a joint effort of the Tr'ondëk Hwëch'in and Yukon governments to provide guidance for the cooperative management of the cultural and natural resources at Forty Mile, Fort Cudahy and Fort Constantine Historic Site.

Community Visit

- YHRB held its annual community board meeting in the Town of Watson Lake, home of board member Joyce Armstrong.
- Board members visited local sites, met with local government officials and hosted an open house at the Northern Lights Centre.
- One of the highlights was a visit to the Watson Lake hangar. In 1939, the government of Canada committed to building a chain of airfields under the Northwest Staging Route Program, including Watson Lake and Whitehorse. In 1941, the air route took on a military function. To expedite the movement of men and supplies through a protected inland route to the Alaskan coast, the airstrips along the Northwest Staging Route were upgraded to handle large bombers.



Darren Taylor, Chief, Tr'ondëk Hwëch'in and Brad Cathers, MLA, at the signing of the Forty Mile Management Plan, June, 2006
Yukon government photo



- The B.C.-Yukon hangar was constructed in 1943. After the war, the hangar was turned over to the RCAF who sold the building to Canadian Pacific Airlines. The company used the hangar until the early 1970s when B.C.-Yukon purchased the structure. The hangar was sold again in 1984 to the current owners, who use it for airplane storage and repairs.
- Deb Hadwen, with the Town of Watson Lake, gave an informative tour of the airport and hangar. YHRB offered to assist with information that will help preserve the historic fabric of the hangar, and followed up with materials on the conservation of historic places.

YHRB website

- YHRB began work on its website in May and launched it in November (www.yhrb.ca).

Strategic Planning

- The board continued working on strategic planning throughout the summer and fall of 2006 and adopted its strategic plan as a working document in February, 2007.



*Watson Lake,
September 2006.
Yukon government photo*

Rules of Procedure to Determine Ownership of Heritage Resources

- The Board identified development of the rules of procedure as a priority during strategic planning.
- Members of the Board's Special Projects Committee met with a local lawyer to begin developing a process for hearing disputes regarding ownership of heritage resources.
- An outline of the draft rules will be provided in April 2007.

Conferences and Presentations

- The Chair attended the first meeting of the Museum Advisory Committee in May. YHRB continues to support the development of an implementation plan for the Museum Strategy.
- The Chair and a member attended the June meeting of the CYFN Yukon First Nations Language Caucus, who propose to convene all Yukon language initiatives into one entity to protect, promote and preserve Yukon First Nations languages.



- YHRB co-sponsored the 2006 regional Fête Historica Fair in Whitehorse. YHRB members judged and the Chair spoke at the closing ceremony.
- In June, the Board met at the offices of the Cultural Services Branch's archaeology, conservation and palaeontology programs for a presentation on the archaeological sites inventory.
- In September, the Yukon Historic Sites Registrar gave a presentation on the Yukon Historic Sites Inventory.
- In October, Board members acted as session chairs at the Yukon Historical & Museums Association's "Discovering Northern Gold" research symposium.
- In November, a Board member attended the National First Nation Languages Conference in Winnipeg, sponsored by Canadian Heritage and Indian and Northern Affairs Canada.
- At the Board's last meeting in March, the Cultural Services Branch First Nations Heritage Officer gave a presentation, "Searching for Our Heritage."



Doug Olynyk gives a presentation on the effects of climate change on Yukon heritage resources at YHMA's "Discovering Northern Gold" symposium, fall 2006.
YHMA photo

Guests of the Board

At the April meeting, board members met with the new Yukon palaeontologist Paul Matheus. In July, the Chair and board members met with Canadian Heritage staff Linda Johnston, Andrea Sebastian and Michele Genest for an update on First Nations language programs, priorities of the new Canadian Heritage Minister, Canadian Heritage priorities for the Yukon, an update on "catch up/keep up" (13.4.1/13.4.2) and tripartite heritage strategic plans. Members provided the guests with a list of YHRB priorities.

At the Board's December meeting, Anne Morgan, the owner of the Caribou Hotel gave a presentation on current and future work to upgrade the hotel, in support of her nomination for the designation of the hotel as a Yukon Historic Site. At the same meeting, Doug Olynyk, Yukon historic sites manager, spoke in support of the Dawson City Heritage Management Plan.

Board members met informally with Grand Chief Andy Carvill in February, 2007. They discussed several topics, including YHRB's proposed process to adjudicate disputed heritage resources as outlined in Chapter 13, the role of the Board as heritage advocates and Yukon First Nations languages.



Recommendations of the Yukon Heritage Resources Board 2006-07

Note: recommendations are listed in chronological order.

The Board recommended to the Yukon Minister of Tourism and Culture that the Legion Hall and site in Mayo be designated as a Yukon Historic Site under the provisions of the *Historic Resources Act*.

Result: Accepted

The Board recommended to the Yukon Minister of Tourism and Culture that the Caribou Hotel and site in Carcross be designated as a Yukon Historic Site under the provisions of the *Historic Resources Act*.



Mayo Legion Hall
Yukon government photo

Result: Accepted

The Board recommended to the Yukon Minister of Tourism and Culture that four applications to the Yukon Historic Resources Fund — Dawson City Museum & Historical Society Web Site Development, Caribou Hotel Rehabilitation Project, Teslin Radio Repeater Station Asbestos and Insulation Removal and Southern Tutchone Elders' Oral History — be funded.

Result: Accepted

The Board recommended to the Yukon Minister of Tourism and Culture that a resubmission from the City of Dawson for the Development of a Heritage Management Plan, utilizing unexpended funds, be supported through the Yukon Historic Resources Fund.

Result: Accepted



Yukon Historic Sites

The recognition and protection of Yukon's historic sites is provided for under the *Historic Resources Act* and the Umbrella Final Agreement. Anyone in the Yukon can nominate a site for designation under the *Act*. Designation is meant for sites that are important to the history of the Yukon as a whole. This means that when a site's significance is determined, it will be compared to all other similar sites in the territory.

Once nominations have been received by the Minister's office, they are forwarded to the Historic Sites Unit for review and then referred to the YHRB for evaluation and recommendation to the Minister. The board evaluates a site using criteria it developed specific to the category of the nominated site: built, archaeological, palaeontological or landscape. The board also makes recommendations regarding the management of a site recommended for designation. Once the Minister accepts the board's recommendation, Tourism and Culture staff advertise a Notice of Intended Designation and begin the process of officially designating the site according to the *Act*.

Directions for the Future

The YHRB will continue to make recommendations on the designation of Yukon Historic Sites and applications to the Yukon Historic Resources Fund, sit on the Museums Advisory Committee as requested and any panel that is formed to review the use of designated sites owned by the Yukon government. The board will continue to review the objectives, policies and programs of the Cultural Services Branch. As specified in Yukon First Nation final agreements, YHRB will review and make recommendations on management plans for historic sites, special management areas and Yukon parks.

A new board will be appointed in April, 2007. The strategic plan adopted in February will guide the board's work in continuing to develop a process to determine ownership of disputed heritage resources, to support the preservation of Yukon traditional languages and to seek and foster opportunities to heighten public awareness and appreciation of Yukon heritage resources. YHRB will also continue to support partnerships with governments, heritage organizations and the public on heritage issues important to the Yukon people.



Caribou Hotel, Carcross, undergoing restoration work, 2006
Yukon government photo

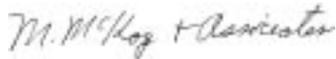
Auditors' Report

To the Members of the Yukon Heritage Resources Board:

I have audited the statement of financial position of the Yukon Heritage Resources Board as at March 31, 2007, and the statements of revenue, expenditures and surplus, and cash flows for the year then ended. These financial statements are the responsibility of the Board's management. My responsibility is to express an opinion on these financial statements based on an audit.

I conducted my audit in accordance with Canadian generally accepted auditing standards. These standards require that I plan and perform an audit to obtain reasonable assurance whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation.

In my opinion, these financial statements present fairly, in all material respects, the financial position of the Board as at March 31, 2007 and the results of its operations and its cash flows for the year then ended in accordance with Canadian generally accepted accounting principles.



Certified General Accountant
Whitehorse, Yukon
September 2, 2007

Statement of Financial Position

March 31, 2007

	2007	2006
Assets		
Current		
Cash	\$ 79,146	\$ 68,561
Accounts receivable	1,921	2,174
Prepaid expenses	2,398	2,199
	<u>83,465</u>	<u>72,934</u>
Capital (Notes 2 and 3)	25,542	22,013
	<u>\$ 109,007</u>	<u>\$ 94,947</u>
Liabilities		
Current		
Accounts payable and accrued liabilities	\$ 23,609	\$ 8,483
Deferred revenue	—	5,030
Contingent liability (Note 5)		
	<u>23,609</u>	<u>13,513</u>
Equity		
Investment in capital assets	25,542	22,013
Accumulated surplus	59,856	59,421
	<u>85,398</u>	<u>81,434</u>
	<u>\$ 109,007</u>	<u>\$ 94,947</u>

Approved by the Board:

Clare J. Hill
Sharon A. P. Hill

Statement of Revenue, Expenditures and Surplus

For the year ended March 31, 2007

	2007	2006
Revenue		
Government of the Yukon	\$ 182,972	\$ 180,052
Investment income	5,583	2,937
	<u>188,555</u>	<u>182,989</u>
Expenditures		
Advertising	2,161	993
Accommodation	5,805	6,542
Honoraria	33,300	31,200
Insurance	3,038	2,947
Janitorial	1,856	1,863
Meals and incidentals	8,098	8,045
Meeting room	258	—
Memberships	153	139
Miscellaneous	969	1,089
Office equipment	3,529	335
Office supplies	1,550	1,465
Photocopying and postage	891	1,165
Professional fees	—	1,550
Repairs and maintenance	2,447	2,412
Support services	22,081	31,695
Telephone and internet	2,953	2,899
Training	6,683	5,393
Travel	14,431	12,605
Utilities	7,859	6,651
Wages and benefits	75,088	76,766
	<u>193,150</u>	<u>195,754</u>
Excess (deficiency) of revenue over expenses	(4,595)	(12,765)
Surplus, beginning of year	59,421	77,216
Transferred from (to) deferred revenue	5,030	(5,030)
Surplus, end of year	<u>\$ 59,856</u>	<u>\$ 59,421</u>

Statement of Cash Flow

For the year ended March 31, 2007

	2007	2006
Operating activities		
Excess (deficiency) of revenue over expenses	\$ (4,595)	\$ (12,765)
Change in non-cash working capital items		
(Increase) decrease in accounts receivable	253	(967)
(Increase) decrease in prepaid expenses	(199)	(102)
Increase (decrease) in accounts payable	<u>15,126</u>	<u>(2,008)</u>
Cash provided by (used by) operations	<u>10,585</u>	<u>(15,842)</u>
Investing activities		
Purchase of equipment	<u>(3,529)</u>	<u>(335)</u>
	<u>(3,529)</u>	<u>(335)</u>
Financing activities		
Increase (decrease) in investment in capital assets	<u>3,529</u>	<u>335</u>
Increase (decrease) in cash	10,585	(15,842)
Cash, beginning of year	<u>68,561</u>	<u>84,403</u>
Cash, end of year	<u>\$ 79,146</u>	<u>\$ 68,561</u>

Notes to the Financial Statements

For the year ended March 31, 2007

1. Purpose of the Board

The Yukon Heritage Resources Board was established in March 1995 as one of the bodies required under the terms of the Umbrella Final Agreement (UFA) and the enabling settlement legislation, to make recommendations to the federal and territorial Ministers responsible for Heritage and to each Yukon First Nation regarding the management of Yukon Heritage Resources and First Nation Heritage Resources.

Since its inception, the Board has assisted First Nation, territorial, federal and municipal governments in developing heritage resource policies to reflect the wishes of all Yukoners.

2. Significant accounting policies

These financial statements have been prepared in accordance with accounting practices generally accepted in Canada. In preparing these financial statements management has made estimates and assumptions that affect the amounts reported. Actual results could differ from these estimates.

Revenue recognition

The Board follows the deferral method of accounting for contributions. Restricted contributions are recognized as revenue in the year in which the related expenses are incurred. Unrestricted contributions are recognized as revenue when received or receivable if the amount to be received can be reasonably estimated and collection is reasonably assured.

Capital assets

The full cost of capital assets is capitalized on the balance sheet in the year of purchase. Payments toward those costs are expensed in the year they are made. The Investment in Capital Assets represents the historical cost of all assets owned by the Society less loans providing funds to acquire equity in the assets. The Board does not amortize its capital assets.

Financial instruments

The Board's financial instruments consist of cash, accounts receivable, short-term investments and accounts payable. Unless otherwise noted, it is management's opinion that the Board is not exposed to significant interest, currency or credit risks arising from these financial instruments.

3. Capital assets

	2007	2006
Office furniture and equipment	<u>\$ 25,542</u>	<u>\$ 22,013</u>

4. Economic dependence

The Board is dependent upon the Government of Yukon for continued financial support.

5. Contingent liability

An invoice received from a contractor is currently being disputed by the board. An estimate of the related amount cannot be reasonably determined at this time.

Header photos (except where noted, Yukon government photo):

Page 1. Bluefish Caves

Page 2. Mabel McIntyre House, August 2006; photo by Ann Marie Johanson

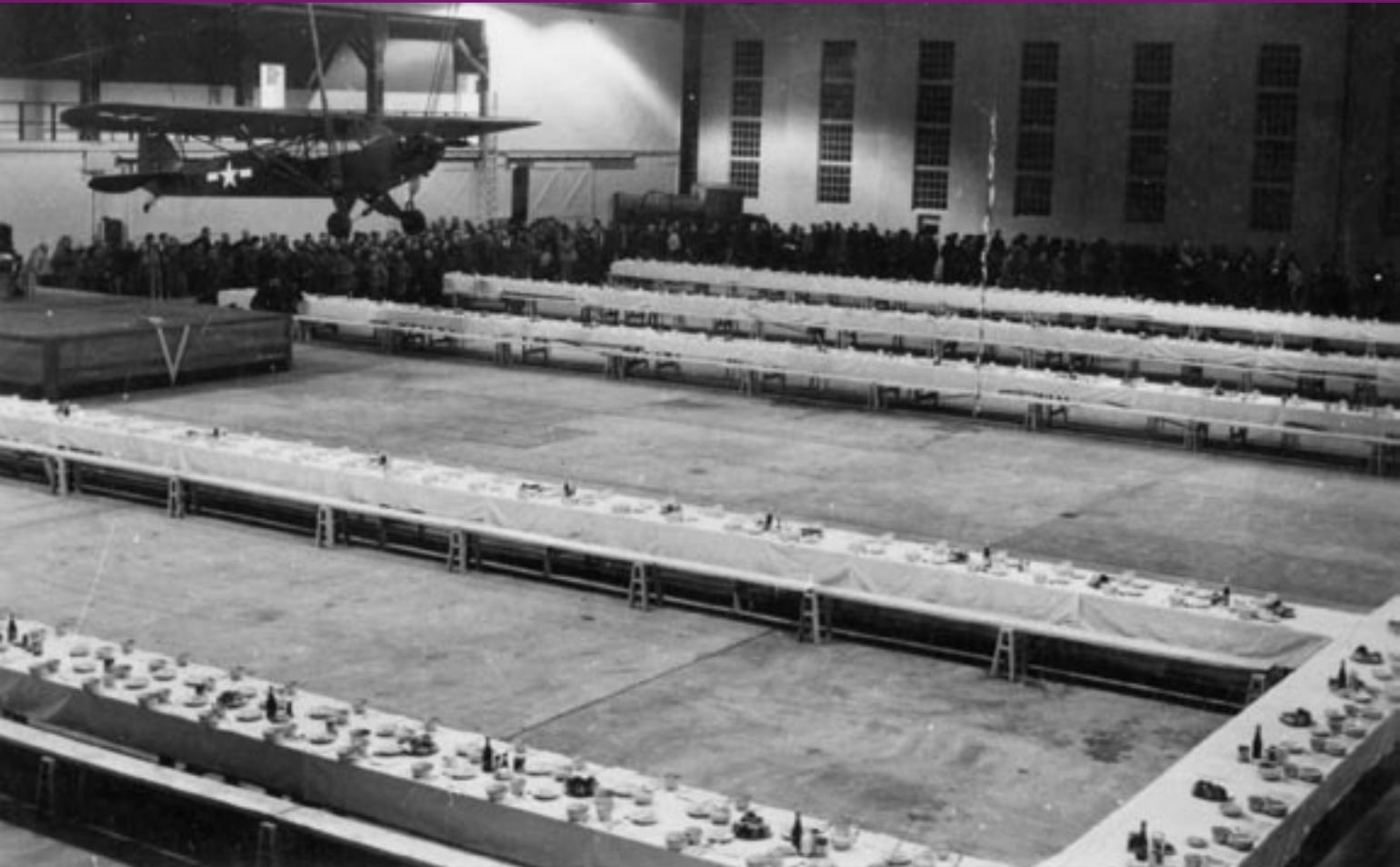
Page 3. Old Crow

Page 4. Forty Mile

Page 5. Llutsaw

Page 6. Teslin Repeater Station

Page 7. Looking upriver, Dawson City



Yukon Heritage Resources Board

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Front: Interior of Watson Lake hangar, September 2006 (Yukon government photo)

Back (top: l-r): Caribou Hotel, Carcross (Yukon government photo); Bluefish Caves (Yukon government photo); RCAF building, Watson Lake (Yukon Government photo); Carcross valley (Yukon government photo); and Taylor House (YHRB photo).

Back: Military Christmas party in Watson Lake hangar, 1944 (photo courtesy Rene and Leo Dionne, L&R Aircraft)